

Housing and Neighborhood Development Department

Analysis of Impediments to Fair Housing Choice

Submitted: April 15, 2010

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I. Introduction/ Summary of Analysis

The Analysis of Impediments to Fair Housing Choices provides a summary and overview of needs and impediments to housing for minorities, women, and the disabled in the City of Bloomington. The City of Bloomington is a participating jurisdiction and funds are administered through The Department of Housing and Neighborhood Development (HAND). Through coordination with the Human Rights Commission and its staff and the Community and Family Resources Department the city also promotes the statutory requirement that the jurisdiction affirmatively further fair housing by updating requirements and disseminating information through its Fair Housing Outreach programming. At this time federal funds actively being distributed include: HOME, CDBG and Shelter Plus Care grants. This analysis of impediments includes information recently compiled through the comprehensive survey of community needs completed for the 2010-2015 Consolidated Plan. The impediments identified in this report comprise a newly created list based on recent research.

Housing and Neighborhood Development staff compiled and analyzed this information. HAND staff also administers the HMAL program in partnership with Options for Better Living, which is a program addressing accessibility issues. The City Legal Department provides staff to the Human Rights Commission through city attorney, Barbara McKinney. This public body enforces the local law against discrimination (Municipal Code 2.21.020) and works in the community to prevent and eliminate discrimination by investigating and resolving human rights complaints. Other local commissions also review these issues peripherally including the Commission on the Status of Women, The Commission on the Status of Black Males,, Council for Community Accessibility, Safe and Civil City Program, and the Commission on Hispanic and Latino Affairs. Both HAND and Barbara McKinney provide information to educate the public about diversity and Fair Housing issues.

Comprehensive housing and economic statistics are based upon information assembled for the 2010-2015 Consolidated Plan which incorporated CHAS and Census data from 2000, as updated in 2007. The following local surveys and reports were used to develop a profile of the community:

- 1. 2002 Growth Policy Plan- City of Bloomington Planning Department
- 2. Unified Development Ordinance 2007
- 3. 1999-2003 Housing Strategy- City of Bloomington Housing and Neighborhood Development Department
- 4. SCAN- Service Community Assessment of Needs 2003
- 5. PHA Plan Year Plans for Fiscal Years 2005-2009- Bloomington Housing Authority
- 6. 2008 Continuum of Care- Region 10
- 7. 2000 Census Data and CHAS Data
- 8. The Bloomington Economy June 2007- a report prepared for the Bloomington Economic Development Corporation and the Kelley School of Business

- 9. A Needs Assessment of Affordable Housing in Monroe County- South Central Community Action Program
- 10. Indiana Household Survey 2003- Center for Urban Policy and the Environment
- 11. Bloomington Human Rights Commission 2009 Annual Report
- 12. Bloomington Real Estate Outlook 2007- Marcus & Millichap Indianapolis
- 13. STATS Indiana 2007

HAND has assembled new information from the five focus groups and extensive key informant interviews conducted from July 2009 through February of 2010 for the Consolidate Plan. Based upon this input and discussions with Barbara McKinney, the city civil rights lawyer, the City revised and refreshed its list of impediments. In a community like Bloomington, some impediments will never be completely resolved. Those have to do with market conditions for housing which, because of university demand, will never entirely be resolved. However, new ways to improve these conditions are being sought. In particular, the mayor's agenda to adopt Inclusionary Zoning may be the most effective approach to the housing affordability issue to date.

II .Jurisdictional Background Data

Demographic Data

The City of Bloomington, which is also the county seat of Monroe, has long been associated with Indiana University. Among the state's cities it is the seventh largest incorporated area with a population of 71,842 (2008). Not surprisingly, a high proportion of residents are in the 18-24 year old age group and Bloomington's population is more highly educated than state or national averages (The Bloomington Economy 2004). The current enrollment at Indiana University is 42,347 (Fall, 2009).

Monroe County Population by Age 2008

Population Estimates by Age in 2008	Number	Rank in State	Pct Dist. in County	
Preschool (0 to 4)	6,767	15	5.2%	6.9%
School Age (5 to 17)	16,164	17	12.5%	17.9%
College Age (18 to 24)	32,344	4	25.1%	9.5%
Young Adult (25 to 44)	35,389	12	27.4%	27.0%
Older Adult (45 to 64)	24,999	17	19.4%	25.8%
Older (65 plus)	13,329	17	10.3%	12.8%
Median Age	28.9			Median Age = 36.7

Bloomington has a relatively small minority population and the greatest percent of minorities in Bloomington are connected with Indiana University as either students or faculty.

Monroe County Population by Race 2008

Population Estimates by Race or Hispanic Origin in 2008	Number	Rank in State	Pct Dist. in County	Pct Dist in State
American Indian or Alaska Native Alone	360	13	0.3%	0.3%
Asian Alone	5,659	6	4.4%	1.4%
Black Alone	4,369	18	3.4%	9.1%
Native Hawaiian and Other Pac. Isl. Alone	69	9	0.1%	0.0%
White Alone	116,467	13	90.3%	88.0%
Two or More Race Groups	2,068	8	1.6%	1.2%
Hispanic or Latino(can be of any race)				
Non-Hispanic or Latino	126,038	13	97.7%	94.8%
Hispanic or Latino	2,954	20	2.3%	5.2%

It was recognized that Bloomington's Hispanic community may struggle with language and cultural barriers and this resulted in the Impediment identified in the 2005-2010 Consolidated Plan. The city responded by creating two city support positions, now filled by Melissa Britton and Daniel Soto within Community and Family Resources. On September 19th, 2007 the Bloomington City Council passed Ordinance 07-21 which established the Commission on Hispanic and Latino Affairs. The Commission works to alleviate problems Hispanics and Latinos experience in education, health, employment and public safety. The Boletín Comunitario is a Spanish language publication of the Community and Family Resources Department which provides Spanish speaking clients with information about programs, services, and current issues in order to integrate them into the larger Bloomington community. A volunteer literacy program, VITAL, has been available through the Monroe County Public Library for several years and retains Spanish

speaking tutors. During this period year El Centro Comunal Latino was funded by Jack Hopkins in order to create new programming. A program coordinator position in the offices of VITAL (at the public library) supports an Interpreter training program for Latino health, legal and educational issues. The local response has been comprehensive and perhaps the only remaining impediment is making sure that Hispanic residents are aware of the level of support they have.

Bloomington does not have specific geographic areas of minority concentration, or neighborhoods currently associated with minority settlement. Anecdotal evidence indicates that a large percentage of the minorities in Bloomington are now attached to Indiana University as staff members or students. The Report on the Status of Minorities at Indiana University compiled in 2006 suggests that faculty and administrative positions comprise a substantial proportion of the minority presence in Bloomington. However, it is also true that minorities are over-represented in public housing units. As of Feb, 2010, the Housing Authority has forty-two (42) Black/African American tenants, one (1) American Indiana/Alaskan Native and two (2) Asian families. This would represent for African Americans, roughly 13.5% of those housed in public housing or nearly 3 times their representation in the population. Since the PHA is undergoing remodeling and not all the units are in use, this percentage is even higher.

Persons with disabilities comprise another population sensitive to fair housing issues and for whom special programming must be reviewed. Non-institutionalized persons with disabilities comprise 5.8% of the population for the ages of 5-20 years old, 10.3% of the population between 21 and 64 years old and 33.8% of the population above 65. In the continuing effort of HAND and the PHA to upgrade accessibility at the Housing Authority, the PHA received funding to remodel and make completely accessible 8 living units according to the requirements of their 2003 Physical Needs Assessment. Additionally private developers have partnered with the Department to create accessible units through rental new construction programming. The Department strongly advocated for accessibility in the Coca-Cola Building project. This would add 6 accessible units to the local inventory of permanent supportive housing. During this term of the consolidated plan, the department will concentrate on working with commercial and institutional developers to clarify the design requirements for accessibility and the process through which permitting is achieved.(Impediment 1).

Income Data

Bloomington's most enduring obstacle to fair housing is the cost of housing relative to income as noted in the Consolidated Plan. Bloomington's per capita annual income is \$29,522 a full 21% below the per capita state income. (2008 STATS IN) The poverty rate in 2008 is at 20.7% Affordable housing continues to be among the city's highest priorities.

Monroe County Household Income 2008

Income and Poverty	Number	Rank in State	Percent of State	Indiana
Per Capita Personal Income (annual) in 2007	\$29,522	42	88.9%	\$33,215
Median Household Income in 2008	\$40,891	83	85.2%	\$48,010
Poverty Rate in 2008	20.7%	1	160.5%	12.9%
Poverty Rate among Children under 18	18.9%	33	105.6%	17.9%
Welfare (TANF) Monthly Average Families in 2008	286	21	0.8%	36,678
Food Stamp Recipients in 2008	7,962	19	1.2%	644,281
Free and Reduced Fee Lunch Recipients in 2009	4,428	22	1.0%	436,945

Housing Profile

The Department of HAND also operates a comprehensive rental inspection program through which every rental unit within the corporate limits must be registered and inspected on a three to five year rotation. As of Dec. 2010, HAND's rental database showed that there are 21,084 registered units within the city limits. The following information taken from the 2000 Census, shows the housing breakdown is as follows:

Total Housing Units	28,400	
Owner-Occupied	9,341	32.9%
Renter – Occupied	17,127	60.3%
Vacant	1,932	6.8%

A majority (61.9%) of the housing stock in Bloomington was built prior to 1979 according to the 2000 Census. This creates the potential for lead-based paint hazards. Many of the homes in the core neighborhoods are historic or historically eligible and require work appropriate to the Secretary of the Interior's Standards.

Year Constructed	# of Houses	Percent of Total
1999 – March, 2000	434	1.6%
1995 – 1998	2,907	11.0%
1990 – 1994	2,500	9.5%
1980 – 1989	4,219	16.0%
1970 – 1979	5,373	20.3%
1960 – 1969	4,420	16.8%
1940 – 1959	3,915	14.8%
1939 & earlier	2,649	10.0%

Affordability – *Rental*:

In 2007 as a result of a decision made by the Federal Office of Management and Budget, the Bloomington Metropolitan Area (MSA) now includes Monroe, Greene and Owen counties and this change produced an adjustment in the Fair Market Rent lower for the first time in many years. This change was implemented in 2006 and revised slightly in 2007 in order address the desperate lack of larger units for families. See Impediment #3 --

Newly established Fair Market Rent structure and lack of affordable rentals. This year the FMR were returned to 2007 levels (see update in Actions to Address Impediments)

According to the 2000 Census, the gross rents are as follows:

Gross Rents (2000)

Less than \$200	572	3.4%
\$200 - \$299	627	3.7%
\$300 - \$499	5,023	29.5%
\$500 - \$749	6,790	39.8%
\$750 - \$999	2,347	13.8%
\$1,000 - \$1,499	1,054	6.2%
\$1,500 or more	277	1.6%
No cash rent	352	2.1%

However, the Gross Rent as a Percent of Household Income in 2007 show that 50.62% of households spend more than 35.0% or more of their gross income on rent.

In June of 2009, the average rents in Bloomington are as follows:

One bedroom	\$599
Two bedroom	\$826
Three bedroom	\$1132

In the past year 300 new units have been added to Bloomington residential rental category. Most of these, particularly in the downtown area, are geared towards students. For example, 1,319 rental units have been added to Bloomington's market since January 1, 2003. Twenty-eight percent, or 376, of them were from three complexes – Smallwood, The Mercury and 10th & College. The average rent for a 2 bedroom unit (low-end) at these complexes is \$1,191.67/month. According to a survey of rents completed by Vencel, Inc., the average rent for a 2 bedroom (2 bath) unit is \$815/month, a 3 bedroom (2 bath) unit is \$941/month, and a 4 bedroom unit is \$1,641/month. The average across all sizes is \$706/month, with the average per square foot rent being \$0.82 and the average square footage is 872. The increase in the MSA area could create an additional financial hardship on low-income families who want to live in Bloomington to be near their work and children's schools. Landlords may choose to rent at market rates which are above what subsidy programs can offer, causing a further reduction in the number of units available to the low-income families.

Affordability -- Owner-Occupied:

The Bloomington owner-occupied market is also affected by the Indiana University student population. Affordable houses in the core neighborhoods are prime rental property and often purchased by investors at prices that low to moderate income individuals and families cannot afford. The benchmark housing statistic provided by the

2000 Census is the median value for an owner-occupied home. In Bloomington that figure is \$126,000, which would require a household income of \$41,580 with the assumptions stated in the chart below.

Value for Owner-Occupied Housing Units 2000

	1 0	
Less than \$30,000	41	0.5%
\$30,000 - \$34,999	40	0.5%
\$35,000 - \$39,999	0	0%
\$40,000 - \$49,999	107	1.3%
\$50,000 - \$59,999	179	2.3%
\$60,000 - \$69,999	287	3.6%
\$70,000 - \$79,999	426	5.4%
\$80,000 - \$89,999	635	8.0%
\$90,000 - \$99,999	744	9.4%
\$100,000 - \$124,999	1,455	18.3%
\$125,000 - \$149,999	1,484	18.7%
\$150,000 - \$174,999	723	9.1%
\$175,000 or more	1831	23.0%

Snapshot data collected from www.homefinder.org on January 26, 2005, indicates that there are 246 residential units for sale. Of those 246 units, 53 of them are priced at or below \$100,000. Of the 53 units at or below \$100,000, 32 of them are condos primarily in student complexes. This leaves 21 single detached homes available for sale.

	Minimum Income	
Cost of a Home	Needed	# of Houses Available at Price
\$50,000	\$19,913.62	0
\$60,000	\$22,764.92	0
\$70,000	\$25,616.22	12
\$80,000	\$28,467.51	8
\$90,000	\$31,318.81	14
\$100,000	\$34,170.11	19

Assumptions:	
Interest	7%
Term (months)	360
Maximum Housing	
Ratio	28%
Insurance (mos.)	66
Real Estate Taxes	
(mos.)	66

In addition to finding/acquiring appropriate available housing stock, other barriers to homeownership include understanding the home buying process, credit quality, employment stability, and funds for down payment and closing costs.

Housing	Number	Rank of 16	Pct Dist. in Region	Pct Dist. in State
Total Housing Units in 2008 (estimate)	83,710	7	100.0%	100.0%
Total Housing Units in 2000 (includes vacant units)	75,752	7	100.0%	100.0%
Owner Occupied (Pct. distribution based on all housing units)	42,777	9	56.5%	65.9%
Renter Occupied (Pct. distribution based on all housing units)	25,775	7	34.0%	26.3%

According to this more recent assessment of owner occupied housing, the percentage of homeowners in the Bloomington metro area is almost 10% less than the statewide figure. There are 38 properties located in the MLS that cost less than \$100,000. This is approximately half of what was available in July of 2009 in the same price bracket. A cursory review of this inventory reveals that the freestanding homes in core neighborhoods included in this bracket need major rehabilitation. Over half of the inventory consists of attached townhomes. About 80 % of the free standing dwellings were built before 1950.

Public Housing

There are 310 total units of conventional public housing available at three sites in Bloomington: Walnut Woods, Reverend Butler and Crestmont complexes. Currently several are under construction so the occupied figure is 298. Some of these units, housed in the Reverend Butler complex, are earmarked for elderly. Bloomington's first public housing was constructed in the upper northwest quadrant of the city in the late 1960's. Another location in a south central neighborhood was built in 1980's. The Housing Authority concentrates on the provision of housing to very low and extremely low income citizens. All three public housing complexes continue to undergo major renovation after securing funds from several sources. The BHA is also installing approximately \$850,000 in energy upgrades to all three public housing communities. That project was completed in the spring of 2008 and the BHA has been awarded \$88,783 in the 2008 CDBG funding cycle which will be used for exterior renovations and accessibility issues. In the last five years, the Bloomington Housing Authority has received over \$496,000 in CDBG funds. The BHA also received two Neighborhood Improvement Grants, one in 2007 for an information Kiosk \$11,942, and in 2008 the BHA received \$23,030 for a new tot lot and park. The BHA has also received a Jack Hopkins Social Services Grant in 2008 to remodel the exterior of our Boys and Girls Club – Crestmont Station in the amount of \$12,481 and a Community Foundation Grant for \$450.00 to help pay for credit reports for families participating in the Family Self Sufficiency Program. In 2009 the BHA will renovate 13 units on Illinois Court and 4 efficiencies on Summit and Monroe Streets. They have completed 8 units that were adapted for accessibility.

Complex	Bedroom type	Number of units	Square footage
Crestmont (1967)	0	4	390
	1	50	486

	2 flat	2	729
	2	60	421
	3	66	502
	4	10	634
	5	4	734
Reverend. Butler (1972)	1	32	557
	2	10	713
	3	14	991
Walnut Woods (1982)	1	26	570
	2 flat	4	500+
	2	14	710
	3	16	733

There are 1284 Section 8 vouchers and 12 Single Room Occupancy vouchers with an additional 35 vouchers for veterans through the VASH program. This is an increase from last year of over 50 vouchers. There are increases in the 1,2, and 3 bedroom units but reduction in the number of opportunities for large families.

The following reflects the kinds of units occupied with vouchers in Feb 2010.

Efficiency	20
1 bedroom	410
2 bedrooms	495
3 bedrooms	363
4 bedrooms	76
5 bedrooms	8
TOTAL	1372

There are 1244 extremely low income families using vouchers and 121 very low income families. Only about 15 can be categorized a simply low income. The Housing Authority and the voucher system is a critical part of the housing puzzle for our neediest populations. About 49.5% of the families using Section 8 are also disabled.

The demographic information is current. There are 44 families on the wait list for the Housing Authority units.

Bloomington Housing Authority Waiting List Profile

Extremely low	<30% AMI	88.6%
Very Low	30-50% AMI	9.1%
Families with Children		44% (19)
Elderly families		3% (1)

Caucasian	86.4% (38)
Black	13.6% (6)

There are 161 families on the wait list for Section 8 vouchers

Section 8

Waiting List Profile

Extremely low	<30%	78.4%
Very Low	30-50% AMI	21.1%
Families with Children		60% (126)
Elderly families		2% (4)
Families with disabilities		15% (31)
Caucasian		75.1%
Black		25.9%
Asian		.0%

In addition to these units, Stonebelt Center administers group homes for people with disabilities and other social services agencies provide services and shelter to populations with special needs.

Employment Data

The largest employer in Bloomington is Indiana University. Fully 24% of jobs in the area are now associated with the university or the city. The higher end administrative and professional positions pay very well in comparison to the City as a whole. The secretarial and maintenance jobs pay very low wages. The last ten years have seen the loss of many large-scale manufacturing employers, including Westinghouse, RCA/ Thomson, Otis Elevator and General Electric. The high paying jobs in these industries once insured the health of the local economy. These declines have been partially offset by employment increases enjoyed in the health services, wholesale trade and professional, scientific and technical services sectors. Bloomington anticipates growth in the bio-medical fields supported by the strength of medical device giant Cook Enterprises, Baxter Pharmaceutics and nearby Boston Scientific. The city's economic development office has drawn up plans to establish a certified technology park, hopefully augmenting the 33+ per cent growth seen in the Health Care and Social Service and Scientific and Technical Service sectors. Cook Pharmica is a new enterprise built in the Indiana Enterprise Center which added 200 jobs in 2008.

Unemployment for Bloomington is 6.9% (Dec. 2009) which is much higher than three years ago, but follows the national trend. Monroe County average wage per job remains well below the national and state averages. Almost 20% of local jobs are concentrated in retail, hospitality and arts and entertainment industry. These are jobs that represent the lowest earnings sector.

Employment and Earnings by Industry in 2007 (NAICS)	Employment	Pct Dist. in Region	Earnings (\$000)	Pct Dist. In Region	3 1 3
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Government	24,546	23.5%	\$1,030,625	28.7%	\$41,987
Other Private (not above)	18,566*	17.8%*	\$477,326*	13.3%*	\$25,710*
Wholesale Trade	2,070*	2.0%*	\$104,598*	2.9%*	\$50,530*
Trans., Warehousing	1,799	1.7%	\$60,160	1.7%	\$33,441
Retail Trade	10,987	10.5%	\$226,098	6.3%	\$20,579
Professional, Tech. Serv.	4,783	4.6%	\$195,019	5.4%	\$40,773
Manufacturing	9,930	9.5%	\$524,879	14.6%	\$52,858
Information	77*	0.1%*	\$2,411*	0.1%*	\$31,312*
Health Care, Social Serv.	8,885*	8.5%*	\$394,979*	11.0%*	\$44,455*
Construction	5,702	5.5%	\$197,273	5.5%	\$34,597
Arts, Ent., Recreation	1,500*	1.4%*	\$11,617*	0.3%*	\$7,745*
Accommodation, Food Serv.	7,689*	7.4%*	\$112,793*	3.1%*	\$14,669*
Private	77,698	74.4%	\$2,531,117	70.6%	\$32,576
Nonfarm	102,244	97.9%	\$3,561,742	99.3%	\$34,836
Farm	2,158	2.1%	\$23,907	0.7%	\$11,078
Nonfarm Proprietors	16,464	15.8%	\$267,579	7.5%	\$16,252
Farm Proprietors	1,956	1.9%	\$16,827	0.5%	\$8,603
Wage and Salary	85,982	82.4%	\$2,614,936	72.9%	\$30,413
Total by place of work	104,402	100.0%	\$3,585,649	100.0%	\$34,345

^{*} Stats Indiana – www.stats.indiana.edu

Transportation:

The City of Bloomington, and Monroe County as a whole, is served by Bloomington Transit, BT Access, Indiana University Campus_Bus System, and Rural Transit.

Bloomington Transit is the largest of the local transportation providers. Bloomington Transit has 44 buses and BT Access has 10 vans. Fares remain affordable at \$1.00 per ride with free transfers. Monthly and annual passes are also affordable at \$30 month or \$150 /semi -annual. Reduced Fares are \$.50 for special enrolled riders (those over 60, Medicare recipients, Social Security recipients and students enrolled in K-12). The 4th and Washington terminal is located downtown near the square (a destination for employment and shopping), the post office and the Shalom Community Center (a day center for the homeless). Passengers waiting for transfers at the terminal can be comfortable and dry inside the heated terminal building. A new downtown passenger transfer facility is currently in the design phase and will be completed in the fall of 2009. It will be located at 3rd Street and S. Walnut Street, only a block from the current site. This keeps public transit close to the hub of downtown social services coordination currently located at the Shalom Center. All Bloomington Transit buses are equipped with wheelchair lifts or ramps, wheelchair securements, and kneeling features to lower the first step to facilitate boarding. In addition to being handicapped accessible, each bus is fitted with a bike rack for rider's use. There is no extra fee for using the bike rack. Approximately 2.83 million riders rode the fixed route system in 2008, an all-time record.

Two of the 44 buses in the BT fleet_are hybrid electric vehicles. BT plans to take delivery of an additional 4 hybrid electric buses in late 2009.

A division of Bloomington Transit is BT Access. This program provides curb-to-curb (within the city limits) service for persons with disabilities who have been certified as paratransit eligible. Eligibility is determined by Bloomington Transit based on the ability of the person to use regular fixed route service. There are approximately 400-500 persons certified to use BT Access. Approximately 31,500 passenger trips were made on BT Access in 2008.

The Indiana University Campus Bus System is open to the general public and provides transits service primarily on the IU campus. Through an agreement between IU and Bloomington Transit, IU students as well as IU faculty and staff can ride any Bloomington Transit fixed route bus with a valid student ID card or a faculty/staff ID card which is available at no charge through IU Card Services.

Rural Transit is a service provide by the Area 10 Agency on Aging. Their offices are located outside of Bloomington to the northwest of the city. Rural Transit provides services to Monroe, Owen and Lawrence counties. Rural Transit offers a variety of services, including an Express Service which provides opportunities to travel between Spencer, Ellettsville and Bloomington. As Bloomington is a major employment center for the area, this allows individuals living outside of the city limits to use public transportation to reach their destination. Travel within one county remains \$0.75/ride and within two counties is \$1.50/ride. Monthly passes are available. In 2007, there were 157,000 one-way trips. All but two of the 21 Rural Transit buses are now wheelchair accessible and obtaining an accessible bus can be insured by calling the Rural Transit dispatcher in advance Rural Transit is also a Medicaid Transportation provider which means that if an individual is Medicaid eligible, Rural Transit can bill Medicaid for that particular ride. Transfers to and from Bloomington Transit and the Indiana University Campus Bus Service are free.

A partnership between Bloomington Transit, their division BT Access, and Rural Transit has been created to teach individuals how to use the bus system. This program, entitled "Way To Go" is flexible enough to teach several different populations to effectively use the system. Volunteers from Retired Senior Volunteer Program (RSVP) staff the program and can provide a "bus buddy" to accompany first-time riders.

Efforts are being made to resolve problems with accessing Ivy Tech and the Bureau of Motor Vehicles.

Education

Bloomington's school system, Monroe County Community Schools, prides itself on its diverse student body and the quality of its high schools, both of which score above average on National Tests and provide advanced preparatory curriculum for those (88%)

of whom are college bound. Because of opportunities offered by the University, Bloomington attracts children of many cultures, religions and races. There are 10,000 students in the system, attending fourteen grade schools, three middle schools, an alternative high school, two comprehensive high schools, a new charter school, a "new tech" high school and an area career center.

Unfortunately state funding cuts will drive the closing of the Aurora School, an alternative venue for public high school students with a good track record in retaining its challenged students for graduation. These and other proposed cuts: in music and library programming are very controversial at this moment and are driving speculation that a local tax referendum will be on the ballot in May.

The New Tech High School is in its second year, having successfully completed it initial year in 2008. New Tech integrates project-based learning with traditional skills and grades students on problem-solving and critical thinking abilities. Each student will have access to a computer.

"The Project School" opened in Fall 2009 at a building downtown that was previously occupied by the Older American Center. The school's stated goals are to provide "cutting edge alternative public school options" for underserved demographics. This venue for grade school age children will have a capacity of 188 students and currently has a waiting list of 100 students.. There is continued concern in the community that IPS will be funded through MCCSC tax dollars but have its own unelected government body.

In the process of creating and sustaining "neighborhood" schools, particularly at the elementary school level, low income children have become over represented in a couple of elementary schools. Construction is underway for the New Fairview Elementary School and it should be ready in Fall of 2010. At present 84% of its students qualify for either free or reduced cost lunch (in contrast to 25% cooperation- wide). Plans are going ahead for construction of a new school on the same block as the old building, which will be demolished. The goal is to serve 450 students at that location, an upgrade from the 2007 enrollment of 250. Additionally the new programming will be arts focused, providing music education that is unavailable elsewhere in the system. It is hoped that the magnet will attract students from outside the district, improving the mix of incomes and backgrounds.

MCCSC continues to work on the problem of transience within its system. Fairview Elementary reflects a serious consequence of this problem. Fairview Elementary has a dedicated staff, but consistently low test scores. It has failed to make AYP for the fifth year in a row under the "No Child Left Behind Program." Much of this is caused by the demographics of poverty in its district. While transience in itself may not be an impediment to fair housing, it is an effect of housing problems. Students are moved from school to school as their parent(s) move from one living situation to another. Studies have shown that his disruption has a direct effect on students' performance. MCCSC has instituted a policy called "One Kid, One School," through the social work department that insures that a student will not be displaced from his or her school because of housing

problems. Outmigration is still high with a loss of 42 students to other area grade schools.

Indiana Legal Services has started a program to help families find ways to stabilize a child's schooling. ILS has an arrangement with Fairview Elementary which makes it easier for parents to access legal assistance when they have problems that will cause the parents to move out of the Fairview district. The parents can go to the school social worker and she will contact ILS for direct assistance. The program educates parents about the benefits of keeping their children in the same school for an entire school year and how to use the legal system to help them maintain a stable situation. In addition, the schools with the highest concentration of low-income households often have difficulty providing their children with access to the technology readily available at many of the other schools. Often this technology is purchased with funds from their Parent-Teacher Organizations. The two elementary schools with the highest concentration of lowincome households are Fairview Elementary, as discussed above, and Summit Elementary (formally Broadview). Summit Elementary is a newly constructed school and has a number of new housing developments around it. The income level of this school may change over the next few years. Both of these schools serve children with the Bloomington Urban Enterprise Association (BUEA). The BUEA is administered by the HAND Department and in 2002 the BUEA created an annual grant for schools in its service area to help them meet their needs. To date they have provided over \$165,521 in additional subsidy to schools in the zone.

III. Impediments Found

Coordinating accessibility policy through layered regulations

Currently there are several "portals" through which the public gains information regarding accessibility. If a building permit requires a change of use or is a commercial building project, it may require a plan to make the building accessible. These plans are coordinated in several locations: Monroe County Building Department, the City's Housing and Neighborhood Development, the Planning Department, Legal and Engineering Departments. The City has several "experts" including Barbara McKinney attorney to the Human Right Commission and Bruce Jennings a program manager for HUD funded projects. Frequently however, conflicting information is passed on to building owners and the most effective solution, is overlooked or over-rided by other staff. There is a perceived difficulty with providing accessibility because of the number of people advising building owners. Several needed modifications haven't yet been realized because of the confusion. This is not the case in HUD funded projects which are coordinated only through the HAND department.

Action (s) to Address Impediments

Actions undertaken over the next year should focus attention on the process. The several participating departments should meet to explore and develop the appropriate path of a permit. All entities routinely called upon to offer information about

accessibility should be identified. The department ultimately responsible for approval of an accessible design should be established. Information on the web or in brochure form should be available to those seeking permits. A committee should examine these proposals.

Timeline

The timeline for these actions will start in 2010 and is projected to be completed by 2013.

Fair Market Rent structure and lack of affordable rentals.

As a result of a decision made by the Federal Office of Management and Budget, the Bloomington Metropolitan Area (MSA) now includes Monroe, Greene and Owen counties. These statistics tend to dilute the true expense of living within the city limits of Bloomington. Between 2007 and 2008 FMR rents dropped dramatically creating a disincentive to develop affordable units in the city of Bloomington. Since that time rents have reverted to the level of 2007.

Fair Market Rents 2009

0 BR	1 BR	2 BR	3 BR	4 BR
\$473	\$548	\$668	\$949	\$981

These new Fair Market Rents could create an additional hardship on low-income families who want to live in Bloomington to be near their work or children's schools. Because of the rental market associated with the University, landlords may choose to rent at market rates which are substantially above what subsidy programs can offer, causing a further reduction in the number of units available to low-income families. The Bloomington area FMR does not compare favorably with a market like Fort Wayne where wages are generally higher and rents much lower. Agencies who survey their families, like Monroe County United Ministries, claim that 66% of their clients spend from 34%- over 50% of their income on housing.

Bloomington's rental market is heavily influenced by the presence of Indiana University. Federal CHAS data (2008) indicates that Bloomington housing stock is 1/3 owner-occupied. Although a new dormitory is currently under construction and may have a favorable impact, Indiana University built no new dormitories for over 30 years. Existing dormitories were remodeled in the interim, but they frequently lost units as rooms were made more accommodating to modern tastes for space and suite formats. The new dormitory will exactly replace the number of units that were demolished to build it. Of the 40,354 students attending IU Bloomington, only 12,191 are housed in university owned facilities, including dormitories, rentals housing and apartments. An additional XXX are housed in the Greek system. This results in extreme pressure in the housing market, particularly in areas near campus,

but increasingly in areas previously considered at sufficient remove from campus to be secure for residential neighborhoods.

There are currently 21,084 registered units for rent within the city jurisdiction. HAND as a department retains information on and inspects all privately owned rentals, so it is an excellent source of accurate information. Newer apartment complexes in the core of Bloomington cater to the student populations with a high bedroom count. According to a survey of rents completed by Vencel, Inc. in 2008 on a monthly basis, the average rent for a 2 bedroom (2 bath) unit is \$815/month, a 3 bedroom (2 bath) unit is \$941/month, and a 4 bedroom unit is \$1,641/month. These are considerably above the recently revised FMR's. Landlords may find FMR rates too low to retain the number of units now offered through subsidy programs. It is feared that the new Fair Market Rents may discourage landlords from participation in either the TBRA or Section 8 programs. Surveys of housing providers performed during the 2010 Consolidated Plan indicate that it is difficult to convince landlords to take new Section 8 clients. Other local statistics highlight the disparity between income. The Gross Rent as a Percent of Household Income in 1999 show that 48.2% of households spend more than 35.0% of their gross income on their rent.

Actions to Address Impediments

The mayor's task force on Inclusionary Zoning has met twice and is examining ways of either extracting affordable units within a new development or subsidizing the development of offsite units using a Trust Fund format. Although no legislation has been adopted, currently discussions do occur with developers to encourage them who volunteer a portion of their project for income diversity. The avenue of local zoning legislation will be pursued over this time period. Two members of the Housing Network participated in this discussion: Habitat and Middle Way House.

The Con Plan discussion process isolated a specific need on the part of seniors who lose their Section 8 assistance through protracted hospitalization. HAND provides the Bloomington Housing Authority with funds through TBRA to pay for living arrangements for these citizens until a more permanent housing solution is found.

Continue dialogue and attend events with the Apartment Owners Association to support retention of existing subsidized units.

Timeline

The timeline for these actions is ongoing. Developers are currently being invited to participate in an affordable housing efforts in a voluntary way. Within two years, new legislation is anticipated.

Conflicts in funding for emergency providers. Knowledge and coordination of how to access to the system.

The lack of affordable housing as well as current economic conditions have generated more emergency housing needs than ever before. Discussions with local agencies have identified problems in coordinating emergency funding to keep people housed. Many grants, for example, as provided through the Monroe County United Ministries, specify that they can only be used after "all other sources have been exhausted" and can only contribute limited amounts. This necessitates discovering what other resources are available before qualifying the applicants. In particular, Township Trustees offices have to be contacted and their funding availability verified. Additionally there are several faith-based providers that have resources for emergencies including Salvation Army, St. Vincent DePaul, Backstreet Missions and Agape House. This can be very labor intensive and bring about confusion between providers. People without transportation or telephone access are at a disadvantage, because opportunities exist at multiple locations and conditions on availability change from day to day.

Township Trustees are legally obligated to file program guidelines with the County Commissioners office. They are required by law to give emergency aid but they may create their own programs. Clients must fill out an application for assistance which has a 72 hour turn around.

Last year, Continuum of Care Region 10 became eligible for HPRP funds (up to \$15K) per month. The implementation of the HPRP program through Centerstone necessitated a fair amount of research to determine all of the agencies who currently provide emergency rent and utility funds. A subcommittee of the Housing Network attempted to survey all the agencies within the six county area for the availability of emergency housing funds. This provided an overview of how emergency housing funds are distributed and the difficulties involved in obtaining them.

Actions to Address Impediments

Staff intends to monitor the progress of the HPRP program and the level of cooperation between the providers.

Timeline

In three years a report on the distribution of HPRP funding and the effectiveness of the program will be reviewed. The money may be renewed based upon performance.

Sharing of Local Data for HUD Reports

Although the Housing Network is more active locally than ever, the data which used to be commonly available through the Continuum of Care application is now restricted. Exhibit I, which summarizes and inventories the existing services within a community, is no longer accessible, because the method of submission has changed. Now agencies directly send their electronic information to the IHCDA before it is collected locally. Valuable local data, used to develop plans and reports required by

HUD for funding purposes is now inaccessible although still required to write HUD reports.

Actions to Address Impediments

HAND staff continues to attempt to pull down local data from the state. Staff will attempt to work with individual applicants and the task force to acquire data before it is sent to the state, unless provisions are made to directly share local information.

Timeline

This situation must change for HUD to obtain reliable information from PJ's. Staff will be working with the IHCDA to describe the problem and its ramifications.

Environmental contamination in development areas.

The City of Bloomington has a history of neighborhood site contamination issues relating to its former industrial base. Because of a history of scavenging activities among lower income residents, PCB contamination is known to be present in several residential areas. The cost of discovery, testing and remediation of these sites is a continuing impediment to the development of low income housing and revitalization of older neighborhoods. Of most concern is the urbanized area to the northwest of downtown. This the location of the Bloomington Housing Authority developed in 1968. It also contains a Middle School and at least two childcare facilities. It is the administrative home of South Central Community Action Project. A large tax credit subsidized private housing project was developed in 2008 in the Crescent Drive area after CDBG funds were used to improve sewer and utility infrastructure in the early 2000's.

Actions to Address Impediments

Research done for an INTR grant application (Improving Neighborhoods Through Revitalization Planning Grant) has improved the understanding of environmental contamination in the Upper West Side Area. It is now widely understood that most activities on this side of town will require at least a Phase I and II Environmental Site Assessment in order to proceed. But the source of funding for environmental clean ups and assessments is not always as clear. HAND continues to focus revitalization strategies on low income neighborhoods where contamination remains a deterrent to the use of federal funds and where private money is largely not available. HAND's own acquisition and resale programs, as well as its collaborative approach to Habitat locations, frequently involve sites that must be tested and remediated. Activities that further the efforts of placing in service safe and useable land for new development including: Phase I studies, testing and remediation steps will be supported. HAND is also active in monitoring and restricting the use of federal housing funds in areas that cannot be guaranteed, such properties with close proximity to Lemon Lane Landfill, a NPL superfund clean-up site located within the city limits.

In 2010, as part of the long term assessment and monitoring of the Lemon Lane superfund site and the Illinois Springs Water Treatment facility, new remediation is planned.

Timeline

This impediment was also identified in the previous Consolidated Plan and only a long term and continuing commitment will be effective. Efforts to assist clean-ups are ongoing as opportunities for partnerships and acquisition present themselves.

Transportation

During the Con Plan public participation process, many of the interviewed mentioned problems with finding transportation to needed services. In a review of the availability of local transportation, HAND compared Bloomington's relative provision of service to other similarly sized cities (see transportation section). It was found that Bloomington is exceptional in the comprehensive service it provides, including buses, both municipal and university owned, bicycle paths and amenities, Rural Transit, BT Access, buses for children using Parks Department programming, and Girls and Boys Club vans. Bloomington provides special services to youth, the elderly, and the disabled. Bloomington even provides assistance with understanding current routes and a program called "bus buddies" to accompany those who are uncertain about the use of public transportation in general. A gap in service with serious ramifications was identified and that is the location of the Ivy Tech campus and the Bureau of Motor Vehicles outside the municipal bus system. The inaccessibility of these two key services present an impediment to low income people.

Actions to Address Impediments

Discussions have already begun to address this issue.

HAND will analyze ways to better inform low to moderate income people about the choices in public transportation.

Timeline

The timeline for this activity is ongoing. Hopefully the direct public transportation to Ivy Tech and the BMV will be solved within two years.

Perception of affordable housing/Section 8

Another impediment revealed through the Con Plan community dialogue is the negative perception of affordable housing. Landlords are hesitant to create subsidized units, because of the stereotypes of Section 8 tenants. Convincing landlords to accept

Section 8 tenants or create more subsidized units is challenging in the Bloomington rental market.

Also a part of this discussion is the need to improve the perception of public housing, to make it more desirable and attractive within its community. HAND will work with the Housing Authority, a major presence in the Upper West Side in their efforts to upgrade their aging buildings.

Actions to Address Impediments

Continue to have classes for tenants including subsidies for deposits. Lessons will include how to read a lease, budgeting, and repairs. Develop and publicize the reliability of graduates so that having a certification increases the likelihood of obtaining housing. Monitor graduates of the Rent 101 course.

Continue to engage the Apartment Owners Association in discussions of affordability.

Timeline

Conduct R101 classes at least twice a year (funded) and more if additional grant funds are located

Timeline

Meet with the Apartment Owner's Association to address the need for additional Section 8 or subsidized units.

IV. Housing Data

Fair Housing Complaint Data

Barbara McKinney's report follows this document. There were no Fair Housing complaints in the last year that became legal cases..

Home Mortgage Disclosure Act (HMDA) Data

Many local lenders partner with the City of Bloomington Housing and Neighborhood Development Department to offer a wide variety of housing assistance programs. HAND reviewed both its internal and external (HMDA) data to determine if banks were an impediment to fair housing.

The majority of the banks in Indiana are rated Satisfactory and this is true for the more active lenders in Bloomington as well. Financial Institutions who partner with HAND have also received a rating of Satisfactory, including Bloomfield State Bank, Monroe Bank, United Commerce Bank, and Fifth-Third Bank. Indiana University Credit Union

participates with HAND on a number of levels, but as a credit union does not receive a rating. Irwin Union declared bankruptcy in 2009 and is now First Financial.

A review of HMDA data (2008) for the Bloomington MSA showed the following:

Census Tracts Under 80% MSA Median Income:

Total Number of Applications:	168	
Originated:	130	
Approved, not accepted:	4	2.3%
Denied:	17	10%
Withdrawn:	15	8.9%
Incomplete:	2	1.5%
Census Tracts Between 80-125% MSA Me	edian Income:	
Total Number of Applications:	3701	
Originated:	3375	
Approved, not accepted:	68	1.8%
Denied:	135	3.6%
Withdrawn:	100	2.7%
Incomplete:	23	0%
Census Tracts Over 125% MSA Median In	ncome:	
Total Number of Applications:	594	
Originated:	473	
Approved, not accepted:	30	5%
Denied:	36	6%
Withdrawn:	46	7.7%
Incomplete:	9	1.5%

HMDA Aggregate Table 1: Disposition of Loan Applications by location of property indicates that denial rates are higher in census tracts below 80% of median.

V. Evaluation of Bloomington's Current Fair Market Legal Status

The Bloomington Human Rights Commission is empowered to enforce the local antidiscrimination ordinance and to advocate for the civil rights of Bloomington's citizenry. It performs a range of educational and investigative activities. It also responds to complaints and questions concerning civil rights violations. Bloomington's Human Rights Ordinance promotes equal opportunity in employment, education, housing and access to public accommodations, regardless of race, sex, religion, color, sexual orientation, national origin, ancestry or disability. The ordinance also prohibits discrimination in housing on the basis of familial status.

BHR staff and HAND have been working to make investor's more aware of the new requirements for accessibility. The Departments have also collaborated on enforcing snow ordinances, without which it is almost impossible to travel in Bloomington using pedestrian ways.

No housing discrimination complaints have become cases or are underway currently.

Here are some samples on the inquiries that she received during the last year:

A man with a disability had questions about what his landlord has to do to accommodate him; answered questions.

A woman said her landlord had refused to renew her lease after 24 years, possibly because the landlord didn't like her husband's controversial art. Not a protected category. A landlord had questions about accessible housing; answered questions.

A woman said her daughter's landlord refused to fix the furnace; referred to HAND.

A woman said her landlord was rude to her after her mother was late paying the rent one time; not a protected category.

A couple wanted to rent a one-bedroom apartment; landlord wouldn't allow it because they had a baby. They decided to have Indiana Legal Services help them out instead of filing a complaint with the BHRC.

A woman said her friend was being illegally evicted because he had gotten speeding tickets; landlord has imposed his own speeding limits in mobile home park and imposes his own fines/evicts people who violate his rules; has his own radar gun. Not a protected category.

VI. Identification of Impediments to Fair Housing Choice

Public Sector

Zoning and site selection

City Departments, HAND and Planning continue to cooperate in the location and development of affordable housing sites in Bloomington. Planning has supported variance and innovative subdivision petitions for the construction of owner occupied affordable housing. In addition, language in the adopted Growth Policy Plan supports the goal of developing more affordable housing. One of the strategies is to provide funding for infrastructure improvements like sewers, paving and sidewalks in low income areas and areas with developable land. HAND will create partnerships with housing developers and provide subsidy through infrastructure upgrades.

VII. Assessment of Current Public and Private Fair Housing Programs and Activities

Summary of past year accessibility projects

During the past year Housing and Neighborhood Development Department provided modifications to create accessible homes through a number of programs. Through the HMAL program, 12 clients were served during the time period with at total cost of \$45,520. Four bathrooms were totally remodeled for wheel chair use including the new showers. Five bathrooms were modified for new ADA water closets and grab-bars for accessibility. Three dwellings were modified for entry access including one wheelchair ramp. The average client cost was \$3,793 utilizing CDBG funding, which is a modest investment to allow someone to remain in their home and avoid institutionalization. Five of the clients were elderly female, four were female-head-of-house and three were male clients. Income breakdown for these clients are four @20% and below; five @ 30% to 20 % and three @50% to 30%.

A Department policy requires that participants in the rehab or new construction programs must analyze and address accessibility issues on their property. All new construction projects are designed for ADA compliance. For rehabilitation of existing structures, each project is reviewed for accessibility and the issues are addressed as defined by the clients' needs and as the budget allows. The minimum requirement is that the unit be adaptable for disabilities other than wheelchairs. During the past year nine clients were served under the Department Owner-Occupied program expending \$366,330. Two units addressed total accessibility for wheelchair use, one as a rehab and one as new construction.

As part of its role in promoting affordable housing and its role in enforcing the rental occupancy code, HAND undertakes activities designed to inform the public of their fair housing rights. They work in partnership with the city legal department to update and enforce federal regulations pertaining to Fair Housing Laws. The following list is a summary of Bloomington area outreach activities undertaken by city departments in 2003-2004.

Housing and Neighborhood Development

Summary of Public Input

Bloomington submits its Consolidated Plan in March of 2010 and substantial work has taken place within the community to gather input and opinion about federal and local programs. Data from the five Consolidated Plan Focus Groups and multiple Key Informant sessions included observations about Fair Housing. The following responses were collated from over 20 interviews. Following it are the results of a survey taken by 49 citizens. The following table summarizes the effort to solicit input for the 2010-2015 Con Plan.

Session	Topic/Focus	Agency	Date	Place
Focus Group	Affordable	Multiple	7/21/2009	Banneker
	Housing			Center

Focus Group	Social Services	Multiple	7/28/2009	Community Kitchen
Focus Group	Economic Development Focus Group	Multiple	8/4/2009	McCloskey
Focus Group	Homeless Issue	Multiple	8/11/2009	Shalom Center
Focus Group	Community Development	Multiple	8/20/2009	McCloskey
Key Informant	Emergency Food	Shalom Center	11/13/2009	Shalom Center
Key Informant	Community Development	Community and Family Resources Commission	11/17/2009	Hooker
Key Informant	Substance Abuse	Amethyst House	11/19/2009	On site
Key Informant	Youth Issue	Rhino's Youth Center	11/23/2009	On site
Key Informant	Economic Development	Community Foundation	11/24/2009	On site
Key Informant	Elderly	Area 10 Agency	11/30/2009	On site
Key Informant	Economic Development	Workforce Development	12/1/2009	Hand Offices
Key Informant	Economic Development	BEDC	12/1/2009	On site
Focus Group	Indiana college students	Indiana college students	12/3/2009	Woodburn
Key Informant	Health Case	Volunteers in Medicine	12/7/2009	On site
Key Informant	Economic Development	Bloomington Downtown Commission	12/7/2009	McCloskey
Key Informant	Housing	Housing Network	12/10/2009	McCloskey
Key Informant	Economic Development	BUEA	1/6/2010	Mccloskey
Key Informant	Low Income Issues	Bloomington Township Trustees Office	1/11/2010	On site
Key Informant	Youth/Education	MCCSC	1/11/2010	On site
Key Informant	Homeless	Backstreet Missions	1/20/2010	On site
Key Informant	Youth Issues	Big Brothers and Big Sisters	1/21/2010	On site
Key Informant	Food Delivery	Food Bank	1/22/2010	On site

Key Informant	Low Income	Monroe County	1/25/2010	On site
	Issues	United		
		Ministries		
Key Informant	Legal service	Indiana Legal	2/14/2010	On site
		Service		

When staff met at the administrative or clinical facilities of the informant, the location was called "on-site." The following comments were gleaned form the numerous surveys and comments they HAND documented in their interview process. They have been edited to pertain only to the Analysis of Impediments. The complete document is attached to the 2010 Consolidated Plan.

Topic	Comment	
Barriers	Not able to work with city on legal foreclosure clients through	
	IACED.	
Barriers	More support from the city to the Housing Network.	
Barriers	Mindset	
Barriers	Competing for same donors	
Barriers	Low wages	
Barriers	Increase demand	
Barriers	Decreasing resources	
Barriers	Lack of understanding in the community of the need	
Barriers	Looking at social services as a private versus public business	
Challenges	Hunger	
Challenges	Housing for lower income	
Challenges	Dental Care. VIM only provides an assessment there is a waiting	
	list for treatment	
Challenges	Underemployment: VIM served the working poor (\$7 an hour)	
Challenges	Lack of financing for construction, inventory; it is even difficult to	
	get stimulus money	
Challenges	Several housing projects are being held up by funding that used to	
	be accessible, it's almost an all cash economy	
Challenges	Providing accessibility to historic buildings	
Challenges	Affordable Housing for families both large and small	
Challenges	Rental Housing at or below FMR so it can be subsidized (Options	
	now has a waiting list)	
Challenges	Location of 1 bedroom apartments	
Challenges	Landlords willing to take Section 8 or a subsidy	
Challenges	perception of tenants	
Challenges	Section 9 should meet local standards for rental housing	
Challenges	Security Deposit needs (pot of money not replenishing the	
	revolving fund)	
Challenges	Training for self sufficiency –need credit training to make them	
	self sufficient beyond 6 months	

Challenges	Availability of mixed income housing in the township
Challenges	Crescent Point (tax credit) development: Have had 7 requests for
	assistance up until mid-Nov. They allow people to occupy mid-
	month and then request assistance with the first full month's rent.
	All have been denied. Complex is nearly full
	No on-site management
	Seeking non-profit sponsor to confirm if regulations concerning
	income verification are being followed.
Challenges	Arlington Park Apartments are also having problems, buildings are
	in decline
Challenges	No emergency options for intact families: Agape takes no males,
	others take no children
Challenges	Traditional workforce training.
Challenges	Ability to development land - limitation with City's security
	service boundary. It's a hard economy to build something-
	financing can be difficult. Limitations with parking and
	landscaping create issues.
Challenges	Operating funds for social services.
Challenges	Transportation – parking or navigating the bus system. Public
	transportation takes a long time.
Challenges	Economic Development that gets at the root of poverty.
	 A lot of economic development is geared toward white
	collar jobs. What about factory jobs? What's the road map
	to a living wage jobs?
Challenges	Family housing / homeless/ displaced households.
Challenges	Affordable Housings
	 People working at low-income jobs who can't afford
	housing.
	 Lower middle income households.
	 People standing off and want to buy a new place.
Challenges	Balance need at IU and a hometown Indiana Community.
Challenges	Affordable Housing _ even subsidized housing requires 30% of
	gross income, This is failing, as much 51% gross being spent on
	housing, if they spend 34-50% then they can be identified as
	struggling to afford housing.
	 Statistics for MCUM families
	• Spending 1/3 of income or less 896
	• Spending 34-50% 314
	• Spending 51% or more 612
	Welfare revision has been catastrophic, call center has caused
	increased food demand, failure to process food stamps, failure to
	provide emergency food,
Challenges	Need more emergency food service, 20K lbs of food needed more
8	than demand. Not a long term monthly solution Served 1500
	clients for food.

C1 11			
Challenges	Everyone has access to food		
Challenges	Lack of good paying jobs		
Challenges	Transportation – no ability to access services, Need more routes,		
	later rates in regards to time, routes outside city.		
Challenges	Lack of health insurance for individuals, making choices between		
	health care and food.		
Challenges	Space issues because of need of services		
Challenges	Funding		
Challenges	Affordable housing continues to be a big problem which further		
	manifests as a homeless problem.		
	It hasn't hit so deeply here but people may lose their homes		
	without help. Others need help to stay in their homes and keep		
	them maintained.		
Challenges	Homelessness and affordable housing. Within the social services		
	we need consolidated effort to get jobless/homeless back into jobs		
	and from there into stable housing. And we still have no family		
	shelter. Re affordable housing I want to see those with incomes		
	slightly above the median included in any program we develop –		
	for example individuals and couples who are working at university		
	staff lobs and cannot quite afford to buy that first house.		
Challenges	Jail order crowding and the need for support systems.		
Challenges	No preventative programs for people coming out of jail.		
Challenges	No services for inmates transitioning out of the jail system.		
Challenges	The ability of people with felony charges over credit etc. to get		
Chancinges	housing credit stigmatism associated with certain classes of		
	individuals		
Challenges	Transportation issues for clients		
Challenges	Transportation- although served by BT Access, Bloomington		
Chancinges	Transit and Rural Transit, the demand is greater than what is		
	provided		
Challenges	In home care funding; not fully funded, some pay privately, other		
Chancinges	cost share		
Challenges	Wait list for home delivered food, County provisions are donation		
Chancinges	based, city has meals on wheels.		
Challenges	With new stimulus money they are providing vouchers to eat at a		
Chancinges	local restaurant "The Village Inn"		
Challenges	Housing is one of top three needs: priority is on home support		
Chancinges	rather than nursing homes, saves per diem money if services are		
	provided at home		
Challangag	1		
Challenges	More homeless kids than in the past, which puts a strain on the		
	agencies. Agencies that relying on giving are facing difficulties.		
Challenges	MCCSC has a position to over-see social workers.		
Challenges	Increasing needs to decreasing funding		
	Homeless assistance		
	• Hunger		
	Jobs (under employment)		

Challenges	Education – need to educate those who are less fortunate.	
	 Impact positively with education 	
Challenges	Education and employment – second highest educational	
_	attainment in states, but we also have a high drop out rate. We also	
	have one of the lower wage levels.	
Challenges	Affordable Housing – for everyone. Property is very expensive in	
	town.	
	 Public housing should be scattered / disbursed throughout 	
	town. Although BHA has improved the public housing.	
Challenges	High labor force participation rate – (How many people are	
	working). Lots of people work part-time – but people are under-	
	employed. Under-employment is defined by the person who has	
	the job.	
Challenges	Lots of community services for a community this size. Lots of	
	non-profits to help.	
Challenges	Lots of public – private partnership. It's a free partnership.	
	Looking out for community's best interest.	
Challenges	Operating funds for social services.	
Challenges	Transportation – parking or navigating the bus system. Public	
	transportation takes a long time.	
Challenges	Economic Development that gets at the root of poverty.	
	 A lot of economic development is geared toward white 	
	collar jobs. What about factory jobs? What's the road map	
	to a living wage jobs?	
Challenges	Birth – to – S: How to give kids a good start in life; Jail population	
	prediction is based on 3 rd grade reading scores.	
	 Hired a coordinator for this initiative. 	
	 Coordinate what is going on. 	
	 Raising public awareness. 	
	 What are the gaps? No indoor play place for little kids. 	
	Need affordable quality childcare.	
Challenges	Family housing / homeless/ displaced households.	
Challenges	Maintenance costs not affordable, education homeowners	
Challenges	Equity not as accessible	
Challenges	Affordability	
Challenges	Zoning code	
Challenges	Livability loss of smaller houses to Hi-density	
Challenges	Parking still an issue (for elderly) accessibility to public places	
Challenges	Affordability	
Challenges	Neighborhood plan for Westside	
Challenges	Condition of some of homes (need upkeep)	
Challenges	Homeless people in Butler Park switch yard area	
Challenges	Homes not being rehabbed by Habitat	
Challenges	Side-walks, cross-walks on the 17 th ST, more lanes for bicycles.	
Challenges	Better bus routes, more alternative transportation methods, very	

	limited bus time.	
Challenges	Landlord changes for the students apartments renting.	
Challenges	Accurate homeless count	
Challenges	Increased need for services less funding to support	
Challenges	No affordable housing for low income	
Challenges	Market supports student housing/luxury housing	
Challenges	City should be sensitive to lower classes/gentrification	
Challenges	Housing for those with criminal history and families	
Challenges	Operating support for agencies (funding)	
Challenges	More city interest on issue of overnight shelter—2 nd street vacant	
C	houses (this winter) or church building	
Challenges	Local government should commit funds to shelter how much	
	should they do?	
Challenges	Housing better than prison providing services before incarceration	
Challenges	City should take leadership in bringing in business/apt owners in	
	community, solving homelessness	
Challenges	SRO housing for working poor—smaller spaces	
Challenges	Need address to be part of community-obtain services	
Challenges	Cooperative housing	
Challenges	Bus routes are limited	
Challenges	Criminal justice system creates worse problems	
Challenges	City should help craft perception of homelessness and its	
	importance	
Challenges	Finding out how agencies "fit" in system	
Challenges	Need for space to sleep during day and public restroom	
Challenges	Conditions of alcoholism and mental illness in population	
	(untreated)	
Challenges	Finding place to sleep outside without harassment	
Challenges	Bus ticket to job location doesn't solve eating without paycheck	
Challenges	Sleeplessness an issue among homeless (only limited time in a	
	shelter)	
Challenges	Can get transportation or housing to keep job	
Challenges	Reputation of homeless who are suffering from substance abuse	
	and mental illness	
Challenges	Medical care non-existent	
Challenges	Medical—need local ID's birth cert.	
Challenges	Retaining benefits when homeless (Medicaid) VA	
Challenges	Inadequate family shelter	
Challenges	Legal challenges	
Challenges	Affordable childcare	
Challenges	Clubhouse for persons w/ mental illness	
Challenges	Loss of food stamps & Medicaid	
Challenges	Loss of jobs	
Challenges	Immigrants w/ difficulty acquiring jobs	
Challenges	Donor funding directing to basic needs from other type	

	organizations	
Challenges	Youth employment opportunities	
Challenges	Working w/ the state	
	• Funding	
	• Communication	
Challenges	Medicaid waiver waiting list	
Challenges	Emphasis on technology	
Challenges	Need for food	
Challenges	Prison release program	
Challenges	War on the poor	
Challenges	Lack of treatment centers: juveniles with mental illness	
Challenges	More paperwork/ID required to receive services	
Challenges	Demand exceeds supply for emergency shelter/family shelter	
Challenges	mental illness support housing	
Challenges	Transportation	
Chancinges	Getting to work	
	Accessing services	
	Expensive	
Challangas	Space issues for SS agencies	
Challenges Challenges	Catch-22: housing in county but public transportation is on the city	
Chanenges	limits	
Challenges	Perception of liberalism	
Challenges	Agency: administration costs	
Challenges	Donor giving down	
Challenges	Bloomington has more resources than other places, at what point to	
	we enable by making assistance too easy to get?	
Challenges	Jobs are needed: low income jobs don't allow a living wage,	
Challenges	Many work several part time jobs	
Challenges	Housing costs are affected by the University –need to save a t least	
	\$1000 for deposit	
Challenges	Difficulty with people waiting for SSI	
Challenges	Dealing with panhandlers- should all have opportunities for	
	housing since shelters aren't full	
Challenges	Decrease in operating funds from state & local gov't	
Grant Process	County process could be more transparent county have a process	
	for funding	
Grant Process	required to create new program to receive funding	
Grant Process	Change mindset of funders that we need to sustain basic services in	
	community	
Grant Process	1 yr vs. ongoing funding	
Grant Process	Funding pie being sliced too thin among applicants	
Grant Process	Continuum of funding	
Grant Process	CDBG process long	
Grant Process	Adding funding to CDBG funds to make more available for	
	operation	

Grant Process	We have an increase in family violence with no increase in	
	available services	
Grant Process	Improved collaboration with faith-based organizations	
Men's Shelter	Started 1995 and is a mission with a Christian non-denomination	
	requirement	
Men's Shelter	There are 28 men's beds and several programs:	
	 7-day stay renewable every 30 days 	
	 9 day stay with the understanding they will look for work 	
	• 60 days stay while looking for work	
	Year long for special needs	
Men's Shelter	70% of clients are drugs and alcohol abusers	
Men's Shelter	If it is 30 degrees or below, anyone may stay that night	
Men's Shelter	On cold nights they have had up to 25 clients. Their nightly	
	average is between 15 and 20.	
Men's Shelter	In the Westplex building they have a soup kitchen, dormitory	
	shelter, and administrative offices. They provided 45,00 meals last	
	year. They provide meals to 30 people at Arbor Glen	
Need to Improve	Wages; Opportunities in entry level	
Need to Improve	Transportation	
	 Run times (Late/early) – Limited Schedule 	
	Long Routes	
	Legislative Restrictions	
	 →IVY TECH, ETC. 	
	* Problem for Commuting	
Need to Improve	Owner – Occupancy in core neighborhoods	
_	Housing Costs	
	 Assistance to Family to buy homes 	
Need to Improve	Lack of 1-Bedroom Available.; Affordable, on Bus line	
	 Allow Fonzi Flats (Enforcement) 	
	 Few "Boarding Houses"/ Cooperative Housing 	
Need to Improve	Homelessness / services case mgmt, education lead to contributing	
_	members / shelters	
Need to Improve	Develop businesses to utilize workforce with lower skills, entry •	
	level	
Need to Improve	Cultivate local opportunities/talent	
Need to Improve	Collaborations among NFPs to utilize entry-level workforce (e.g.	
	Arts organization's juvenile programs)	
Need to Improve	Apprenticeship programs	
Needs	Elder cure – are there gaps	
Needs	Health care – life style issues.	
Needs	We need to step up the weatherization. Grants for energy audits	
	and then help execute the needed energy loss mitigation.	
Needs	As above—transportation expansion. Also would like to see some	
	more city support of free medical clinic—not sure if there is a	
	current relationship there or not at the moment.	

Needs	Transportation we need continued expansion of mass transit – additional busses and routes, reduced wait time, downtown trolley to parking garages. Above all we need consolidation of city, university, county services	
Needs	Parent education- especially for kids having kids. What can we do to make sure they have a safe pregnancy? How can we develop parent skills to help kids prepare for kindergarten? Parenting skills.	
Needs	Nutrition – not using drug/alcohol.	
Needs	Public transportation is pretty strong. Boys and Girls Club/YMCA. Before and after school is availability.	
Needs	Access to information is important. Information is provided a lot through email. Connectivity is huge. Doesn't want to see void widen between haves and havenots.	
Needs	Downtown shuttle	
Needs	 Better capacity for low-mod income health care Need to better inform the public/greater visibility Doesn't fill every need 	
Needs	More consolidation of services to operate more efficiently	
Needs	Expanded bi-lingual out read program	
Needs	Day work center	
Needs	Senior services / senior housing	
Needs	More youth to stay in school programs. How do you encourage kids to stay in school? Why are the high schools on separate programs or schedules? More of a connection with education. More applied learning. Use education as a means to get jobs. More tech schools, Junior colleges, etc. Teach kids how to learn.	
Needs	Need to develop better skills – reading, math, etc.	
Needs	Housing rehab program dealing with habitability of housing stock for tenants.	
Needs	Temporary loans for foreclosure/delinquent clients.	
Needs	People with disability inherit property with mortgage not able to receive Section 8 to pay mortgage.	
Needs	ADA complaints tied to permitting process	
Needs	Private right of action for tenants to sue in count along with attorney fees.	
Needs	Employer sponsored housing where local employers help secure housing nearby the work place.	
Needs	More taxi surveys.	
Needs	Snow removal, The Enhanced Deicing Salt.	
Needs	Ceilings on rent	
Needs	Coordination of services – now looking at Central Indiana Community Network- share information about clients	
Needs	Family Shelter still a need: possible to share support for a family month by month.	
Needs	Don't take sex offenders because of school location	

Needs	Work with police to develop progress for mental ill, train them in	
Titeds	CIT	
Next 5 Years	Help more people	
Next 5 Years	Need better dental coverage: only clinics demand money up front	
Next 5 Years	these clinics are serving middle class people now	
Next 5 Years	Education as a component: understanding of chronic disease	
Next 5 Years	Establish programming as a replacement for emergency room	
1 CAL 5 1 Cars	visits.	
Next 5 Years	Make downtown a clean safe place	
Next 5 Years	New housing subsidies not tied to homelessness	
Next 5 Years	Help provided before people become homeless	
Next 5 Years	Case management for people who don't have special needs	
Next 5 Years	Life Skills training	
Next 5 Years	Free drug treatment programs	
Next 5 Years	Reconnect fees	
Next 5 Years	Habitat needs to build in diverse in core areas rather than focusing	
	in one portion of the City of Bloomington, Indiana	
Next 5 Years	Family Shelter: partner with those agencies already in the business	
	Martha's House	
Next 5 Years	More assistance in paying rent and utilities.	
Next 5 Years	More incentives to convert rentals to owner-occupancy.	
Next 5 Years	Old Honda dealership may hold possibilities for income diversity	
	and inclusionary zoning	
Next 5 Years	Tool to do workforce preparation.	
Next 5 Years	Job creation for people who need it.	
Next 5 Years	Come together as a community for birth $-$ to $-$ 5 with a shared	
	vision.	
Next 5 Years	Inclusionary zoning ordinance for housing max.	
Next 5 Years	Fix the jail issue – overcrowding, what happens when they come	
	out, etc.	
Next 5 Years	City non-profit funding tied to cooperation.	
Next 5 Years	Bloomington has to recognize that it is a huge collector of people	
	who use its services	
	Don't add more	
Next 5 Years	Strengthen basic services have had to cut hours of service for food	
	from 5 to 3 days a week	
Next 5 Years	Commodities are required to be available all the time thinking of	
	restoring hours rather than denial	
Next 5 Years	For those who use emergency food services 460 out of 1500 are	
	full time workers, 1/3 are on disability or SSDI, pending disability	
N	another 80 and chronically unemployed 20%	
Next 5 Years	Consider allowing agencies to apply for multiple programs for	
No. of F. M.	administration money from CDBG.	
Next 5 Years	Conversation about social service campus	
Next 5 Years	Looking at the continuum of care more closely and how the care	

	connects from birth to death.
Next 5 Years	In system be more proactive in seeking social services vs. reaching
	in agencies need to supply them with information.
Next 5 Years	Food delivery system preserved
Next 5 Years	Strengthening of shelter services, including funding permanent
	home for winter shelter.
Next 5 Years	More owner rehab for old houses with owners for can't afford the
	upkeep but have a house which is in need of it.
Next 5 Years	Purchase rehab is another way to get the most from our money. By
	purchasing and reselling after rehab, our funds can be used
	repeatedly over time. I am not sure new construction is a good
	option for affordability.
	Our money may go farther and help create homeowners. When you
	help someone be a homeowner, which is potentially permanent
	affordability for that family.
Next 5 Years	As per my comments on transportation and medical clinic.
	Transportation, esp. if leveraging local or regional manufacturing
	facilities (is this possible?) could have multiple positive impact.
	City involvement in medical issues for low income families is
	current and critical as healthcare continues to be discussed at a
	national level. I would love to see our city become a testing ground
	for new ideas and maybe a role model for other cities. I have no
	specific ideas, just think Bloomington has what it takes to tackle
	big problems creatively and show how things can be addressed in
	new ways.
Next 5 Years	Additional turnover of rental to home ownership. Incentives for
	those marginally above the median income but unable to buy their
	first home.
Next 5 Years	Consolidation of all jobless/homeless social services
Next 5 Years	Consolidation of all mass transit under one admin. body
Next 5 Years	Continued extension of greenways – in particular Allen St as
	combination of E-W spoke of greenway plan, Safe to Schools path,
	and Bicycle Boulevard
Next 5 Years	Assuming Bloomington Hospital moves, a contingency plan for
	use of abandoned hospital buildings and plant
Next 5 Years	Extension of Complete Streets policy to all city street and transport
	projects (now applies only to Fed funded)
Next 5 Years	BUEA serves a variety of useful purposes to a variety of groups-
	maybe too many groups given the challenge of marketing
	ourselves. But the BUEA has a limited life span and will not
	survive in its current form. The revenue streams are changing and
	being reduced. We'll need to create a new vision for ourselves and
	a method for morphing- for creating a long-term community
	benefit.
Next 5 Years	Additional housing for work release individuals
Next 5 Years	More family oriented services- understanding how to assist person

	in crisis
Next 5 Years	Reentry programs
Next 5 Years	Streamlining of grants and consolidation of services for agencies
Next 5 Years	Pod arrangements: one case worker with several rooms for
	residents
Next 5 Years	Adult day care that is not affiliated with a nursing home,
	"Partners" Tuesday Thursday only, the city of Bloomington need a
	senior center
Next 5 Years	Another residential facility in the city with access to bus lines:
	adapting motels is a possibility
Next 5 Years	Shared Housing for seniors or group homes.
Next 5 Years	Social agencies will continue be important.
Next 5 Years	Need a juvenile justice center. It's a huge void. If we can keep
	them in school because it is better all around.
Next 5 Years	A community vision that isn't politically motivated
Next 5 Years	More alternative transportation connections
Next 5 Years	Vibrant IU Tech Park that is growing
Next 5 Years	Look at ways to provide more education / career development
	opportunities
Next 5 Years	Provide adequate needed affordable housing
	• Increase of units that we can sell (home ownership), need
	more money
	Relook at funding process for social services
	Mobile healthcare / food distribution
Next 5 Years	More – higher commitment to applied learning. Certifications for
	people. Focus to improve employment in the community. Use this
	to attract more, different jobs. Jobs in manufacturing are more
	medical products vs. durable goods. We don't do enough to
	promote ourselves as a medical manufacturing hub.
Next 5 Years	Neighbors share and help with maintenance (habitat model)
Next 5 Years	City work with not for profit to build hi-rise for low-moderate
	income elderly downtown
Next 5 Years	Help Sec. 8 become home owners
Next 5 Years	Coops
Next 5 Years	Cost must be under 100K
Next 5 Years	Alternative construction methods
Next 5 Years	Educate lenders
Next 5 Years	Need restrictions on rental properties
Next 5 Years	Inclusionary zoning
Next 5 Years	Many programs—summarize statistics
Next 5 Years	University will continue to grow both a benefit and an obstacle
	need to accommodate
Next 5 Years	Community should work with university to shift students back to
	on-campus housing
Next 5 Years	City/Agencies should look into buying affordable housing in

	neighborhoods to rehabilitate
Next 5 Years	Create fund from development fees
Next 5 Years	Supportive housing for MH clients need protection; don't always
	fit in neighborhood
Next 5 Years	Zoning requirements (fences) can increase costs "aesthetic" zoning
Next 5 Years	Conflict "Aesthetics" and affordability
Next 5 Years	24 hr parking enforcement use money towards housing issues
Next 5 Years	Can city monies be diverted to housing development
Next 5 Years	Kirkwood be pedestrian only.
Next 5 Years	More recycling at the rental units
Next 5 Years	More parking at downtown and free parking
Next 5 Years	The parking ordinance should be changed. The garage free parking
	time should be changed.
Next 5 Years	Extend the parking time limit.
Next 5 Years	The parking inspectors' attitudes and behaviors.
Next 5 Years	SRO
Next 5 Years	24 hr continuum of care from homeless to having a home
Next 5 Years	Single point of entry and a solution
Next 5 Years	Community footers individuals in need
Next 5 Years	Agencies should get past "professional ethics" to really know
	homeless as individuals mentoring for homeless programs
Next 5 Years	Need to have better regional alignment of funding, expectations
	and services must have broader public support among
	municipalities
Next 5 Years	Change language to avoid negative perception if person
	experiencing homelessness
Next 5 Years	Mentoring should not imply hierarchical position
Next 5 Years	Police attitudes infer negative perception
Next 5 Years	Provide safe place for everyone (including addicted) every night-
	24 hr shelter
Next 5 Years	Tenants pay rent need more moderate skill jobs that are full time
	(impact of NAFTA)
	"housing first" model
Next 5 Years	Denial of addiction/illness needs to be resolved
Next 5 Years	Paying staff so difficult that programs suffer baseline support to
	focus on issues services not fundraising
Next 5 Years	Criminal justice system should support rehabilitation not only
	punitive "therapeutic justice"
Next 5 Years	Police training to deal with complex issues relating to
	homelessness (mental issues)
Next 5 Years	Head count—importance has gotten distorted in its connection to
	funding
Next 5 Years	Re-entry program "oxford house" started by past inmates,
	cooperative housing zoning code obstacle
Next 5 Years	Youth housing not available for those not living with family=

Next 5 Years	Assistance for those with spotty employment thru local business opportunities
Next 5 Years	Circles program format should include most needy
Next 5 Years	Shouldn't separate secular humanism from Christian values both
1 CAUS TOURS	should work together
Next 5 Years	Establish funding priorities highways/shelter?
Next 5 Years	Schools more of a learning environment
Next 5 Years	Less need for social services
Next 5 Years	Little more collaboration of similar services
Next 5 Years	City build SRO housing at Motel 6
Next 5 Years	5 businesses who work with people to train them in self-
1 CAL 5 1 Cars	sufficiency
Next 5 Years	Successful clubhouse program for people with mental illness
Next 5 Years	More alternatives for kids who drop out of school
Next 5 Years	Greater food production
Not Working	Not all specialists believe in volunteering services to the poor
Not Working	Patients charged 20% of Medicaid payment up to \$100 for services
	cap
Not Working	Mental health services have need far beyond the what is offered
Not Working	Employee parking still a problem
Not Working	Loss of office space users has reduced foot traffic downtown and
	consequently business.
Not Working	Transportation and those with disabilities (the DMV and Ivy Tech
	are not located within the city) BT access only on specific routes;
	Sundays are not served at all
Not Working	Gaps in services: Childcare
Not Working	Transportation for daycare
Not Working	Programs for low income children can't participate in sports and
	after school activities
Not Working	Housing for families
Not Working	Case management for individuals
Not Working	Credit problems
Not Working	Causes of need which make people approach the township: lay-
	offs, reduced hours, wage earner leave household, illness. These
	are increasing
Not Working	Small town with small economy so an opportunity is limited.
Not Working	Communication between organizations is kind of lacking. Program
	information – collaboration on similar effects.
Not Working	Elder care – only an agency really does this. Are there gaps?
Not Working	Not enough volunteers for "Circles".
Not Working	Bus runs don't support late shift workers; Food Service is difficult
	to provide for bus riders
Not Working	Use both Community Kitchen and Mother Hubbard's Cupboard
	(which has a narrower
	Need)

	Feels as if the multiple sites are not duplicating services because
	they serve differing populations
Not Working	Put together more youth activities
Not Working	Housing together youth services providers as well as other social
	service providers
Not Working	Don't have a good handle on emergency shelters
Not Working	Having family shelters
Not Working	Lack of communication between homeless shelters
Not Working	Additional services needed by community
Not Working	Healthcare
Not Working	Homeless family structure
Not Working	Mental healthcare for the low-income
Not Working	I am concerned that using our funds on new construction projects
	is not always the best and most cost effective way to spend our
	money. Spending on something permanent like a homeless shelter
	building might be a long term boost to address a deep local
	problem.
Not Working	We still don't have a robust public transportation system—this
	would increase community access for lower income folks and
	reduce environmental impact of higher population.
Not Working	I think we still have neighborhood problems with control of
	rentals, overpopulation i.e. zoning violations, and have issues with
	regulation and fining.
Not Working	Our social service agencies are inefficient handling jobless and
	homeless. Agencies overlap services and we have competition
	between agencies. We need common administration and discrete
	services.
	Drops in property values could mean drops in property tax
	revenues! Does our city then take budget-cutting measures similar
	to the state?
Not Working	Certainly we have a visible homeless population and
	compassionate residents that are motivated to find a solution. But
	current resources are strained and a weak economy makes the
	situation more dire. I'm not an expert in homeless shelters but
	current options seem to be limited to charitable solutions funded
	by donations. Is it too far outside the social consciousness to
	suggest innovative work-relief housing? Where does social
	service innovation go when traditional solutions aren't working?
Not Working	Proposal model of juvenile/detention center
Not Working	Not engaging students to be involved in social programs
Not Working	Youth services
Not Working	Male victims of domestic violence or sexual abuse program to help
	address issues
Not Working	More psychiatric care
Not Working	Help men who have grown up in abusive families.
Not Working	Homebound Food Pantry: only able to serve those over 60, there is

	a gap for those who are younger or disabled.
Not Working	General weakness in provision to those with mental disabilities
1 tot ty ording	who are also elderly and low income
Not Working	Assisted living that accepts Medicaid clients, there is no provision
1 tot troiking	and often go to full nursing home situation, no existing assisted
	living arrangement accept Medicaid.
Not Working	No single vision
Not working	What's the community going to look like 10 yrs from
	now
Not Working	Reaching more of the population that need D and A or mental
8	health assistance
Not Working	School growth issues
Not Working	Need for affordable day care and after school programs
Not Working	Income issues
	 Need to educate about HAND income guide lines
	• Need to file gap with people who make more than 80%,
	but not enough to do it on their own.
	Neigh. Assoc. Capacity
Not Working	The No.6 bus, limited time in bad weathers.
Not Working	The \$2 trash sticker is reasonable?
Not Working	Dumpster, not enough, recycling.
Not Working	More youth services.
Other thoughts	Preservation of green space by Butler Park
Other thoughts	Think about providing affordable housing along with new
Other thoughts	construction housing projects
Other thoughts	Providing job training in area of rehab
Other thoughts	Providing stabilization to families near tri-north
Other thoughts	Lack of public restrooms in DT and along the B-line trail
Other thoughts	Place for people to be sheltered while waiting for a bus. Need buy
Office filoughts	in from IU
Other thoughts	Better bus routes
Other thoughts	Dealing with vacant properties that are allowed to deteriorate by
other thoughts	the owner
Other thoughts	Program to restore limestone walls and provide job training
Other thoughts	Revisit 3 unrelated adults ordinance
Other thoughts	Student vandalism to properties
Owner Occupied	Pressure of rentals/some neighborhoods too expensive for Owner
State	Occupied
Owner Occupied	Speculation drives prices up. 1st time homebuyers can't afford
State	~p
Owner Occupied	Housing forced to suburbs. Expensive to commute (not self
State	sufficient – isolation from public transport
Owner Occupied	Regular market too expensive for low income, difficult to build
State	under 127K
Owner Occupied	Problem with zoning doesn't allow duplexes, granny flats
· · · · · · · · · · · · · · · · · · ·	1

State	
Owner Occupied	Granny flats are being converted to rentals (enforcement)
State	Granny mais are being converted to rentals (emoreement)
Owner Occupied	Rents continue to escalate even with many new units
Trends	Rents continue to escalate even with many new units
Owner Occupied	McMansions and landlords driving up cost. City OO replaced with
Trends	rentals
Owner Occupied Trends	Parents buying properties for their sons & daughters at university
	Enforcement on issue complaints most with heatility
Owner Occupied	Enforcement an issue, complaints met with hostility
Trends	II C CC 111 1 1 1 1
Owner Occupied	Hope for affordable housing downtown
Trends	
Rental State	Too many too expensive for native Bloomingtonians
Rental State	FMR units are not safe are substandard
Rental State	FMR units are not safe are substandard
Rental State	Overcrowding
Rental State	SSI=\$675/MO
Rental State	Transportation/Health issues complicate
Rental Trends	No change expected
Rental Trends	Stricter zoning requirements
Rental Trends	Limit Hi-rise market development
Rental Trends	Community study: What do we need to build
Rental Trends	Foreclosure going down because of state fee \$50
Rental Trends	Occupancy 90-94%
Rental Trends	Rooming houses may be a solution for alternative housing/so far
	neighborhoods not receptive because of student population
Rental Trends	Explore co-housing
Sky's the Limit	Truly affordable housing
Sky's the Limit	Diverse business models
J T T T T T T T T T T T T T T T T T T T	Public / private partnerships
	 Cooperatives
	• ESOPs
Sky's the Limit	Traditional manufacturing
Sky stile Lillit	Community- defined product
	*
Clrv's the Timit	Sustainable; quality ;marketable Set goal
Sky's the Limit	Set goal
Sky's the Limit	Identify talent, need — inclusive
	 Broad search — move idea forward, micro lending, vc, angel inv.
Sky's the Limit	Peer counseling: to move ideas forwards
Sky's the Limit	Zoning flexibility for home- based biz → cottage industry
Sky's the Limit	Invest in transportation
	County / city/ IU
	• Light rail
	- Light inn

Sky's the Limit	Walkable community
	Neighborhood grocery
	• Economies of scale?
	o Lower rent
	o Lower cost of living
	• Sidewalks/ side paths – multimodal
Sky's the Limit	Rail link to Indy, airport, bus
	→ Economic impact
Sky's the Limit	Job creation
	 Match jobs to skills
	 Match Trans. To jobs
Sky's the Limit	Quality, affordable childcare
	Wage subsidy for childcare professionals
Sky's the Limit	Re-entry programs
	Mommy/ Daddy track
Sky's the Limit	Community carpools, ride board – Bloomington – Indy
Sky's the Limit	Collaborate with churches → think tanks to solve communities
	Problems, including education
Sky's the Limit	Local trade schools – carpentry
	 Union labor/ trades
	 Apprenticeships → subsidy
Sky's the Limit	Replace need for and eliminate predatory loans
	Alternate, programs
Sky's the Limit	Student loan forgiveness or alt. Repayment strategy- public service
Sky's the Limit	Scholarship for pursuing
	Public service careers / education
Sky's the Limit	AmeriCorps for Bloomington (e.g. Merrillville/lake co.)
Sky's the Limit	Bloomington Hospital jobs stay downtown
	* Broad education, all sectors*
	 Continuous conversation
	 Bring more diverse representation to table
	- Invitations
	- Transportations to/from meetings or alt.
C1 2 41 T : '4	Communication methods
Sky's the Limit	Assess skill, dreams of unemployed, underemployed
Classia I insid	help realize potential Info mediating at chalam has station
Sky's the Limit Sky's the Limit	Info marketing, at shalom, bus station Central info location
Sky stile Lillit	
	• Library
	Resources at library Non web vehicle
Clay's the Limit	Non-web vehicle It ideas and resources for Planmington advection
Sky's the Limit	IU ideas and resources for Bloomington education.
Sky's the Limit	Affordable housing homeownership
	• E.g. Sect.8
	Chg apartments to owner-occupied

Things For Kids	Kids need health care. Parents can't afford for kids to see
	specialists, i.e. Allergy Docs. Need health care.
Things For Kids	Transportation is hard for kids under 16 or without cars.
Things For Kids	Parenting skills – need responsible parenting
Things For Kids	More equitable policies at schools.
Weathering the	Cutbacks on level of activities
Storm	
Weathering the Storm	Delay in hiring/no increase in staff hours/staff burnout
	Plannington Hagnitals commitments leads by participation
Working Well	Bloomington Hospitals commitment: leads by participation
Working Well	Atwater eye clinic Collaboration
Working Well	Volunteering physicians
Working Well	Referrals from Centerstone and others increasing
Working Well	United Way assistance
Working Well	New location on Second is easier to access and has greater
Wadina Wall	participation because of it.
Working Well	Free patient assistance with medicine provided
Working Well	The city sponsored events have helped retailers feel that they are not along
Working Well	The Parks Department has been very supportive
Working Well	B-Line improvements show city commitment
Working Well	Housing density downtown has helped increase pedestrian traffic
Working Wen	which supports restaurants and Black's package store
Working Well	BUEA façade grants
Working Well	Parking issues are not as much discussed as they were
Working Well	Emergency food service
Working Well	CoC agencies working together well for example on the HPRP
	program
Working Well	Other agencies: Centerstone and Middleway are very strong
Working Well	Homeward Bound collaboration working well
Working Well	HOPWA performs well
Working Well	VASH veteran's housing program
Working Well	Stepping Stones will add to 9 beds in 18 mo. (serves 16-20 yr. old)
Working Well	Healthcare working well
Working Well	Emergency Food provision is working well. Township has its own
_	pantry and a contract with Community Kitchen, Township is
	eligible for federal commodities
Working Well	Good relationship among cooperating agencies: SCAAP, Circles,
	Martha's House, Hoosier Hill and Community Kitchen
Working Well	Township shelter for one family
Working Well	Fiscally responsible city government.
Working Well	Reconciling dictionary. Feel like small Indiana town with all the
	benefits at IU. Rhino's might not exist in another town. City
	government is remarkably agreeable to helping out social services.
	Example: homeless shelter. Works top down into the culture in the

city. City is open to opinions and would have input. Working Well VIM has met needs and is accepting referrals Grant emergency 33K for one month assistance rent and utilities, grant requires that this money be the last dollar in and this conflicts with the policies of the Trustees Working Well Stimulus money helped with childcare funding and wiped out waiting list with new vouchers but city kids still have a wait list of 24 Working Well Donors have remained constant but the size of gifts have been reduced Working Well Collective efforts among agencies. Working Well None focus on family and community essentially within the Bloomington Housing Authority Working Well Good network of physical needs services, i.e. Community Kitchen, Food Bank, Trustee Offices. Working Well Agencies that provide basic services work well together without duplicating the services. Working Well Hunger relief service working well with delivery of food to and from different organizations Working Well Owner occupied rehab and purchase rehab build neighborhoods and build assets for families which can keep them out of poverty and potentially help them live beyond poverty for their lifetime. Working Well Homelessness and affordable housing. Within the social services we need consolidated effort to get jobless/homeless back into jobs and from there into stable housing. And we still have no family shelter. Re affordable housing I want to see those with incomes slightly above the median included in any program we developfor example individuals and couples who are working at university staff lobs and cannot quite afford to buy that first house. Working Well Only issue is Communication Working Well Only issue is Communication Working Well Only issue is Communication Working Well Cambridge Square is successful, but must be 62 or disabled Working Well Cambridge Square is successful, but must be 62 or disabled Working Well Cambridge Square is successful, but must be 62 or disabled Working Well Cambridge Square is successful, but mus		
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		client pays for materials, volunteers build
need for education. Tremendous demand for Broadview adult	Working Well	
		need for education. Tremendous demand for Broadview adult

	learning. New Tech is doing well. Enrollment is lower the desired.
	Fairview – Artful learning there. Twelve other "Artful learning
	centers" in the country.
Working Well	Bus usage that we do have is going well
Working Well	Employment is okay, economy is more stable here, real estate
8	stable
Working Well	Educational opportunities
Working Well	Food bank is doing well
Working Well	Martha's House provides a lot of services
Working Well	City is safe and civil
Working Well	Impact from rehab
Working Well	Energy reduction/Ever Green
Working Well	HMAL
Working Well	Recognition of public good and willingness to invest in it
Working Well	Not the speediest community who's trying to get things done. Not
	really on cutting edge because of delay.
Working Well	City and County could work better together.
Working Well	Non-profit cooperates well with each other.
Working Well	Strong youth services. May still have gaps, but what we have is
	good.
Working Well	Good agencies services for people with disabilities.
Working Well	Volunteerism and financial support is pretty decent. Very caring
	community.
Working Well	HAND dept code enforcement/inspection
Working Well	Some landlords very willing to work with difficult tenants
	(relationships work)
Working Well	Section 8 vouchers for veterans
Working Well	Creating opportunities for conversation on local problems
Working Well	Creation of Commission of Sustainability
Working Well	Neighborhood Grants
Working Well	Helping neighborhood to purchase property for residential
	housing, shelters, etc.
Working Well	Historic preservation key/ good job with funding historic
	preservation projects
Working Well	Rental inspection program and Title enforcement
Working Well	15% to social service and portions of physical improvement to
	social service Agencies through CDBG
Working Well	Changes to bus service for the positive
Working Well	Few habitability claim because of having property maintenance
	code.
Working Well	Ongoing interest in keeping affordable housing in the fore front.
Working Well	HAND providing housing counseling; offering Reverse Mortgage
	counseling and serving people outside Monroe County.
Working Well	Middle Way
	Doc Shredding

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Working Well Homeless vets outreach program	Working Well	
<u> </u>	Working Well	Food bank has met increased need
	Working Well	
	Working Well	Collaborations with police and hospital
Working Well CIT program mentally ill	Working Well	CIT program mentally ill
Working Well Addressing hunger	Working Well	
Working Well Cornerstone: 5 yr grant for mental health/substance abuse/HID w/	Working Well	
medical services		
Working Well Stepping stones: kids graduating	Working Well	Stepping stones: kids graduating
Working Well Collaboration	Working Well	Collaboration
Working Well Caring community which gives	Working Well	Caring community which gives
Working Well Good volunteers	Working Well	Good volunteers
Working Well Good ideas	Working Well	Good ideas
Working Well Recognizing the needs within community	Working Well	Recognizing the needs within community
Working Well Childcare is available and goo quality, CASA legal advocacy good	Working Well	·
Working Well Grants for women with children who need secondary education	Working Well	
Working Well Churches provide emergency funds for utilities		Churches provide emergency funds for utilities
Working Well Food Pantry 3-5 days work of provisions every 30 days Thursdays		
Working Well Benevolence is 2.4% of budget		

VIII. Conclusions and Recommendations

Information gathered during the 2010-2015 Consolidated Plan process was instrumental in putting together this list of impediments to fair housing in our community. As outlined above, the impediments include available clarifying accessibility requirements during the building permit process, access to emergency housing funds, access to local agency data about affordable housing, affordability of housing, environmental concerns, perception of affordable housing.

Additionally, HAND will continue with its successful education endeavors, such as realtor and landlord workshops, guest spots at associations, attendance for distribution of information at events, etc., in order to educate the general public about fair housing issues. HAND also provides information to the social service agencies who are funded through the department on fair housing issues.

HAND was a founding member of the local Predatory Lending Group. This group includes representatives from HAND, Indiana Legal Services, Momentive Consumer Credit Counseling, local lenders, realtors and appraisers. This group has started an educational campaign, with a grant from State Farm Insurance, regarding predatory lending that includes distribution of brochures, posters and workshops.

In addition to the items mentioned above, HAND will incorporate new ideas from this analysis, including, but not limited to, providing information about transportation programs to those who may not be familiar with them, and providing assistance to the Housing Authority to upgrade their current facilities to help change the perception of affordable housing.